

# Culvert Assessment Program

*From reactive closures to proactive culvert planning*



Clinton County Road Commission  
County Engineers Workshop 2026

Presenters:

Douglas Steffen (CCRC)  
Jacob Perkins (CCRC)  
Marc Trotter, P.E. (LRE)

**LRE**  
ENGINEERS & SURVEYORS

# Proactive Culvert Management Through GIS

## Context

- Large culverts represent a growing risk due to age, cost, and the lack of required inspection programs. Recent unexpected closures demonstrated the need for better visibility and planning.

## Why it matters

- Expedites emergency responses
- Enables **3-5 year budget planning**
- Shifts culvert management from reactive response to proactive planning

## What we did

- inventoried **400 large culverts (5'–20' diameter)**
- Applied **standardized condition ratings**
- Centralized data in a **GIS-based system**
- Produced **township-ready reports**

## What we can do next

- Integrate & expand county-wide GIS data and access for planning, coordination, and transparency

## What we learned

- **~86%** in good or fair condition
- **~14%** require near-term monitoring or replacement
- Early visibility allows budgeting **years in advance**, rather than reacting to failures

## Bottom line

- **Proactive inventory + GIS = fewer closures, clearer priorities, better use of funds.**

# THE NEED FOR BETTER CULVERT VISIBILITY BECAME UNAVOIDABLE



# Unexpected culvert failures exposed a gap in planning

- Three large CMP culverts closed in 2023
- No warning to townships; no time to budget
- Questions raised:
  - What else is approaching failure?
  - How can we avoid reactive closures?

<b>Owner</b>	County: Clinton(19)	<b>Operational Status</b>
TSC	Lansing(17)	K Closed to all traffic(K)
<b>Last NBI Inspection</b>	10/13/2022 / J5BJ	<b>Scour Evaluation</b>
		5 Stable w/in footing



# Large culverts carry high cost and limited warning

- Policy & Program Gaps
  - No mandatory inspections for 5'-20' culverts
  - No required AMP
- Funding Reality
  - No dedicated state/federal funding stream
- Cost & Impact
  - **\$350K-\$600K** avg replacement (15'-20')
  - One culvert can consume a township's annual road budget
  - Requires **3-5 year budget** planning



# Traditional asset plans offer limited insight for large culverts

- What works
  - Roads and bridges are mandated assets
  - TAMC plans meet reporting requirements
- What's missing
  - Large culvert inspections are voluntary
  - AMP's are static, long form documents
  - Limited use for operational decision making
- Large culverts remain largely invisible until problems occur

CLINTON COUNTY ROAD COMMISSION  
2023 Transportation Asset Management Plan



A plan describing the CLINTON COUNTY ROAD COMMISSION's transportation assets and conditions

Prepared for:  
Matt Trotter, P.E.  
Director of Engineering  
CCRC@CCRC.ROADS.COM

CCRC is responsible for 127 bridges that provide safe service to road users across the agency network. CCRC works to implement a cost-effective program of preventive maintenance to maximize the useful service life and safety of the local bridges under its jurisdiction.

**Inventory of Assets**

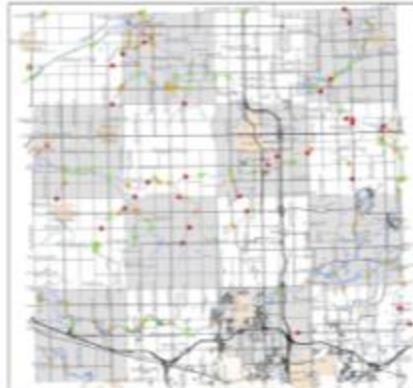


Figure 1: Map illustrating location of CCRC's bridge assets.

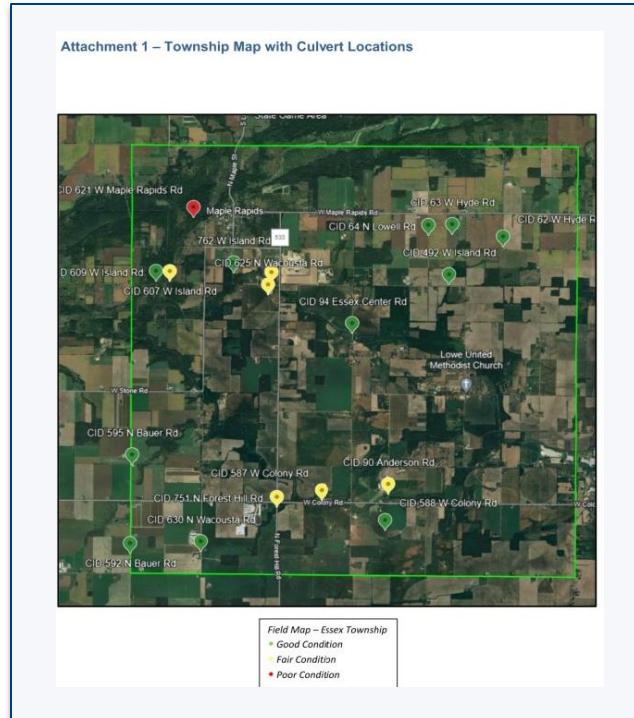
CCRC has 127 real bridges in its road and bridge network, these bridges connect various points of the road network, as illustrated in Figure 1. These bridge structures can be categorized by type, size, and condition, which are detailed in Table 2.

Table 2: More information about each of these structures can be found in CCRC's *BRIDGE* database or by contacting CCRC.

**A GIS-DRIVEN APPROACH WAS  
DEVELOPED TO SUPPORT BETTER  
DECISIONS**

# The program was built to inventory, rate, and prioritize large culverts

- Inventory all culverts 5'-20' diameter
- Assign standardized condition ratings
- Prioritize replacements and repairs
- Develop planning-level cost estimates
- Produce concise township-level reports



Natural Watercourse and W Maple Rapids Rd Crossing  
Engineer's Estimate of Preliminary Project Cost  
By Land & Resource Engineering, April 4, 2025

**LRE**  
ENGINEERS & SURVEYORS

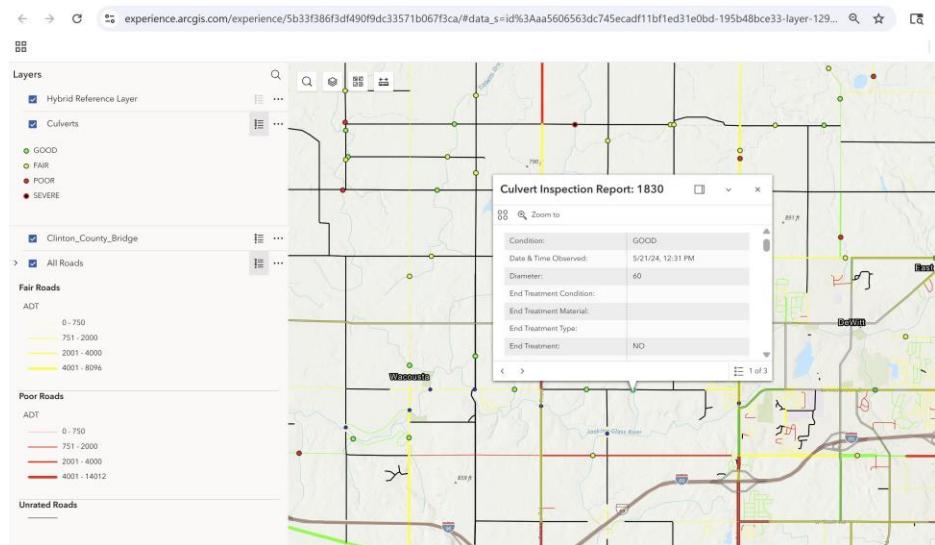
No.	Item Description	Quantity	Unit Cost	Total Cost
1	Mobilization (5% Max)	1	L.S.	\$2,900.00
2	Traffic Control	1	L.S.	\$5,000.00
3	Utility Investigation & Protection	1	L.S.	\$2,500.00
4	SESC Measures	1	L.S.	\$2,500.00
5	Bypass Pumping	1	L.S.	\$20,000.00
6	Remove and Replace W Maple Rapids Road Crossing (Gravel)	1	L.S.	\$35,000.00
7	Aggregate Surface, 8 inch	90	S.Y.	\$24.00
8	Slope Restoration	150	S.Y.	\$10.00
9	Riprap Dissipator	110	S.Y.	\$110.00

Estimated Construction Sub-Total \$ 83,660.00  
-20% Contingency \$ 16,340.00  
\* Preliminary Estimate of Construction Costs \$ 100,000.00

\* Does not include Administrative or financing costs.  
\* Replacing same size/capacity culvert  
\* Culvert unit price includes material and installation

# The system was designed for long-term use by county staff

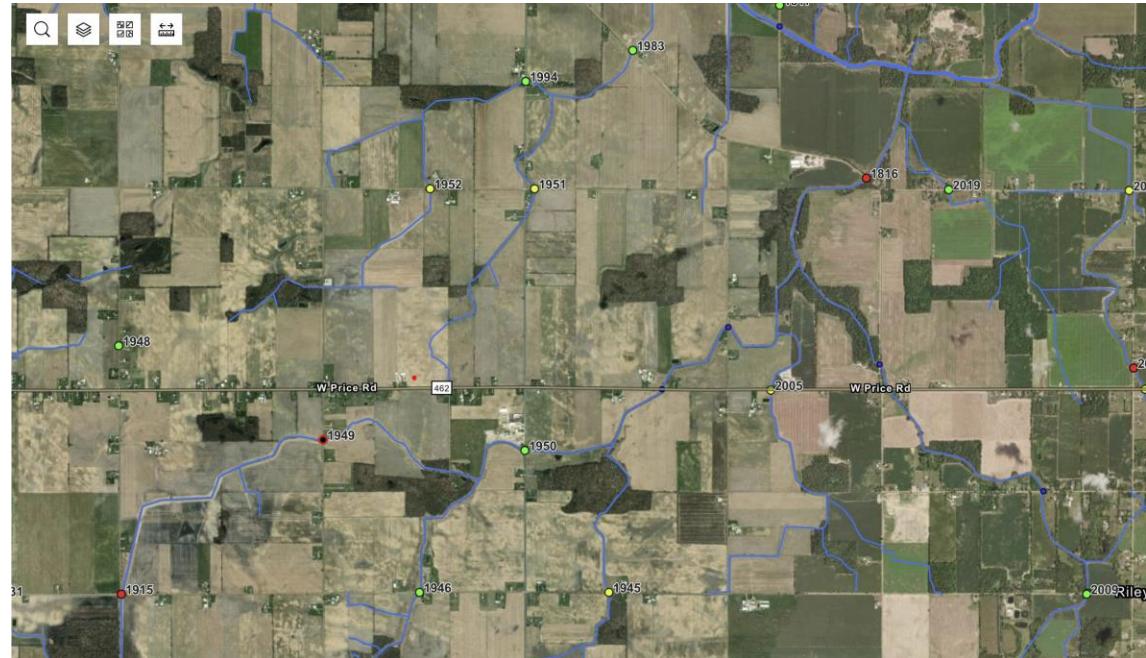
- Consultant assistance for startup
- Field crews, supervisors, engineers engaged
- Mobile-based data collection for updates
- Built so CCRC can maintain data in-house



**FIELD DATA FLOWS DIRECTLY INTO A  
CENTRALIZED GIS SYSTEM**

## GIS mapping revealed gaps and verified culvert locations

- Import data from Roadsoft to ArcGIS
- Aerial maps help ID missing culverts
- Why did we choose to use GIS, not Roadsoft?

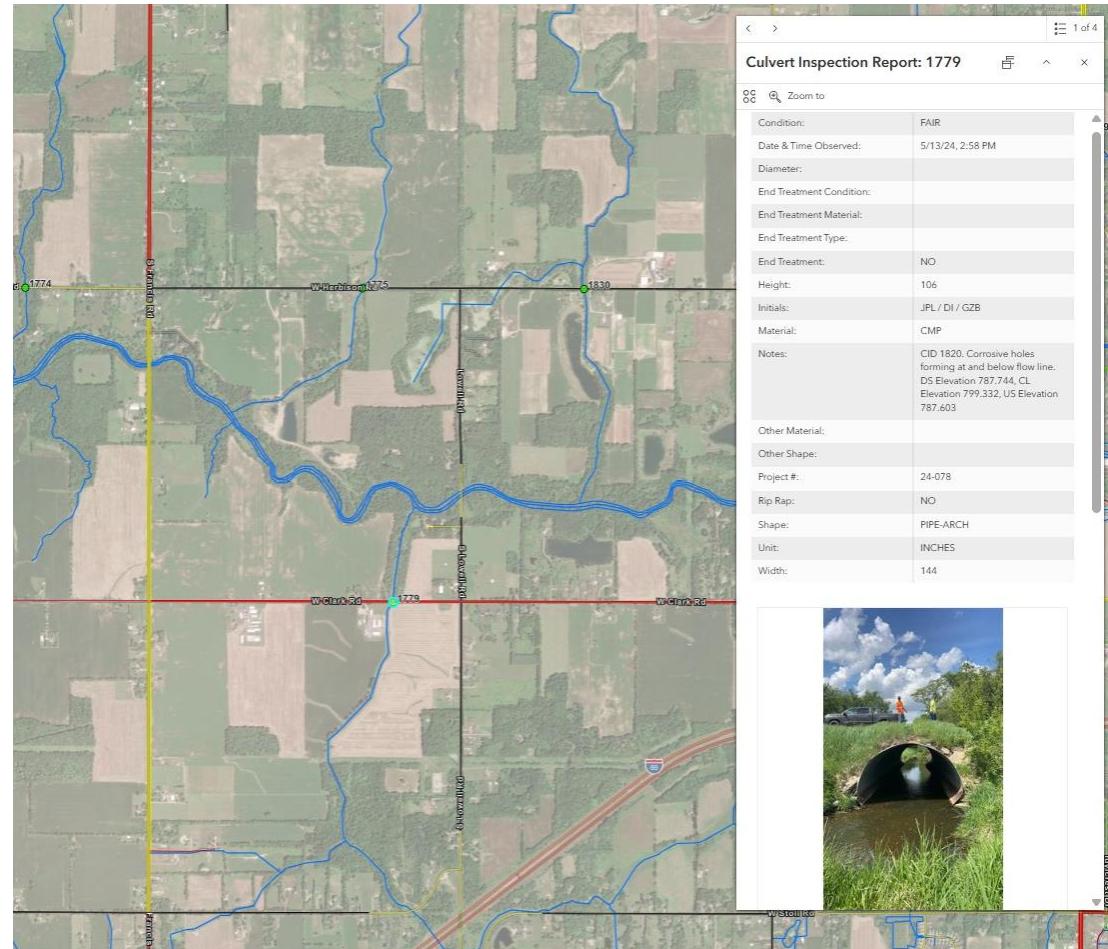


# ArcGIS complements Roadsoft

	ArcGIS	RoadSoft
<b>Strength:</b>	Visualization	Asset Management
<b>Audience:</b>	General users	Engineer
<b>Support:</b>	Licensed based - Fee	Provided - CTT
<b>Ease of Access:</b>	Broad	Limited
<b>Speed of Query:</b>	Fast	Moderate
<b>Sharing:</b>	Agency & Public	Agency

# Mobile data collection keeps culvert information current

- Mobile app for field entry
  - Survey123
- Photo capture and attachments
- Central GIS database
- Easy future updates by CCRC



# Standardized field ratings ensure consistent condition data

- Interns collected base data
- TAMC Non-NBI Culvert Inspection Guide
- LRE verification of conditions
- Survey data obtained as needed

Condition:	End Treatment:	Rip Rap:	CL El.	DS. El.	US El.	Notes:	Date	x	y
Good	no	no	774.87	766.17	767.44	Light rust throughout, 3 tile connections.	12/24/2024	-84.71913	42.878699
Poor	no	yes				Crushing exceeding 10" in areas, joint gaps 2-4".	12/24/2024	-84.72001	42.886337
Good	no	no	755.32	742.59	742.59	CID 1498. Few feet of embedment along E wall, US end mitered. US 742.59; CL 755.32; DS 742.59	12/24/2024	-84.70849	42.90046
Fair	no	yes	755.06	743.46	743.46	Considerable deformation under road, holes forming, 2 areas with sharp	12/24/2024	-84.70297	42.900425
Fair	no	no	737.42	729.1	728.31	deformations, rust below flow line, water flowing under culvert, DS higher than	12/24/2024	-84.71593	42.929345
Fair	no	no				Double culvert. Joint separation in barrel with water. Looks filled with foam. E is 66", W is 70". See roadsoft elevations.	12/24/2024	-84.68118	42.943502

**THE ASSESSMENT PRODUCED  
CLEAR, ACTIONABLE RESULTS**

# 400 culverts assessed and clear priorities identified

- 400 culverts assessed across 16 townships
- Condition:
  - 64 Good
  - 179 Fair
  - 55 Poor
  - 2 Severe
- ~14% require near-term action



# Township-ready reports support immediate planning decisions

- Culverts to monitor vs. replace
- Planning-level costs
- Photos and condition summaries
- Usable by townships independently

**LRE**  
ENGINEERS & SURVEYORS

2121 3 Mile Rd. NW  
Walker, MI 49544  
Ph: 616.301.7888  
www.LREMI.com

**MEMO**

**Date:** May 30, 2025  
**To:** Marc Trotter – Clinton County Road Commission (CCRC)  
**From:** Kyle Patrick P.E. – Land & Resource Engineering (LRE)  
**Re:** Clinton County Culvert Assessments – Bengal Township

**Executive Summary**

This report presents the results of a culvert assessment conducted by the Clinton County Road Commission (CCRC) engaged LRE to evaluate 17 culverts within the Township of Bengal with spans less than 19 feet in length. The objective was to assess the structural and functional condition of the culverts and to provide data-driven recommendations for maintenance and to provide data-driven recommendations for maintenance.

Two culverts were assessed using field inspections and GPS data collected on the Michigan Transportation Asset Management Council Culvert Structure Inspection Guide. The assessment revealed:

- Good Condition: 17 culverts
- Fair Condition: 11 culverts
- Poor Condition: 4 culverts
- Severe Condition: 0 culverts

This report provides an overview of the assessment methodology, improvements for culverts in poor condition.

**1. Introduction**

In 2024, LRE was retained by the CCRC to conduct a comprehensive assessment of culverts within the Township of Bengal. The study focuses on culverts with spans less than 19 feet in length.

- Greater than 48 inches in diameter
- Less than 19 feet in span

The intent of this assessment is to support asset management, requiring maintenance or replacement, and by providing condition standards.

**2. Methodology**

**2.1 Data Collection**

LRE performed the initial field assessment of the Township's culvert system with GPS survey data in November 2024. LRE used this data to produce a list of culverts for assessment that met the sizing criteria. A Microsoft Access database was used to generate a report for each culvert as well as the culvert identification (CID) numbers. The data collected include the following data:

- GPS Coordinate
- Material Type
- Shape
- Invert & Centerline Elevations

**2.2 Evaluation Parameters**

According to the TACM Non-NBI Culvert Structure Inspection Guide, the following measures are recommended per culvert rating:

- Good Condition – No improvement necessary, inspect a minimum of 72 month intervals
- Fair Condition – No improvements necessary, inspect a minimum of 48 month intervals
- Poor Condition – Improvements needed, inspect minimum of 24 month intervals
- Severe Condition – Improvements/replacement needed, inspect minimum of 12 month intervals

**4. High Priority Culvert Improvement Recommendations**

**837 - Minkler Creek and W. Dexter Trail Crossing**



The Minkler Creek runs from South to North before crossing W. Dexter Trail via a double pipe-arch culvert each with a height of 120 inches and width of 196 inches. The west barrel is in fair condition; however the east barrel is in severe condition with significant headloss throughout the barrel. The invert of the culvert is largely performing as a pipe arch. This however affects the hydraulic performance of the structure. Due to this, the downstream portion of the culvert is 0.2 feet higher than the upstream. The Bank riprap has shifted to interfere with the flow of the drain.

**Recommendation:**

- Culvert was replaced by CCRC after the assessment

**Cost analysis:**

- Not performed with this study

**720 Dallas and Bengal Drain and W. Walker Road Crossing**



The Dallas and Bengal Drain flows from south to north before crossing W. Walker Rd via a culvert with a height of 60 inches and width of 84 inches. The culvert has been classified as poor due to the significant crushing, with deformation of up to a foot from original design. The invert is in fair condition with high headloss. Furthermore, the barrel is misaligned with runoff towards the east. This results in increased flows throughout this portion of the culvert and will lead to an increased rate of deterioration. The culvert has high sedimentation levels throughout, with rust forming below the scour line. The exact condition of the invert of the culvert is unknown but due to corrosion on sidewalls, heavy corrosion is likely.

**Recommendation:**

- Full-Replacement

**Cost analysis:**

- \$80,000 (see attached)

**LRE** | 2121 3 Mile Rd. | Walker, Michigan 49544 | P:

**Page 2**

**Page 3**

# EFFECTIVE REPLACEMENT STRATEGIES

# Inventory data directly supported real-world decisions



# Implementation strategies

- Drain Office coordination
- Alternate material bids

STATE OF MICHIGAN  
COUNTY OF CLINTON

**AGREEMENT REGARDING IMPROVEMENTS TO THE  
KLOECKNER & FULLER CREEK AT GRANGE ROAD**

**WHEREAS**, The Kloeckner & Fuller Creek is a legally established county drain under the jurisdiction of the Clinton County Drain Commissioner (the "Drain Commissioner") and traverses Section 32 and 33 in Dallas Township; and

**WHEREAS**, Grange Road crosses over the Kloeckner & Fuller Creek by an existing culvert; and

**WHEREAS**, Grange Road is currently closed to traffic due to a washout of the existing culvert crossing during a rain event on April 3, 2025; and

**WHEREAS**, pursuant to Section 196(8) of the Drain Code of 1956, Act 40, Public Acts of Michigan, 1956, as amended (the "Drain Code") the Drain Commissioner may expend funds to alleviate an emergency condition that exists that endangers the public health or property within the drainage district; and

**WHEREAS**, the Clinton County Road Commission (the "Road Commission") is the owner of the Grange Road culvert crossing and the Drain Commissioner is undertaking a project to restore the flow of the drain and reopen the roadway to traffic; and

**WHEREAS**, the Road Commission, has contracted with TL Contracting Inc and Land and Resource Engineers, Inc. to prepare plans, supply and install all necessary materials to replace the culvert crossing and reopen the roadway

**WHEREAS**, the Road Commission has requested the assistance of the Drain Commissioner in coordinating the replacement of the Grange Road culvert over the Kloeckner & Fuller Creek (the "Project"); and

**WHEREAS**, Section 431 of the Drain Code permits the Drain Commissioner to enter into an agreement with public corporations, including the Road Commission, for the Project.

**NOW, THEREFORE, IT IS HEREBY AGREED THAT:**

1. The Drain Commissioner, on behalf of the Kloeckner & Fuller Creek Drainage District, will assist in the administration of the Project, and because the cross sectional area of the crossing is not being decreased, a permit from the Michigan Department of Environment, Great Lakes, and Energy is not expected to be required and all of the Drain Commissioner's applicable exemptions may be utilized.
2. The Road Commission will cover all project expenses, including design and construction engineering, contracted construction services, labor and materials. The Road



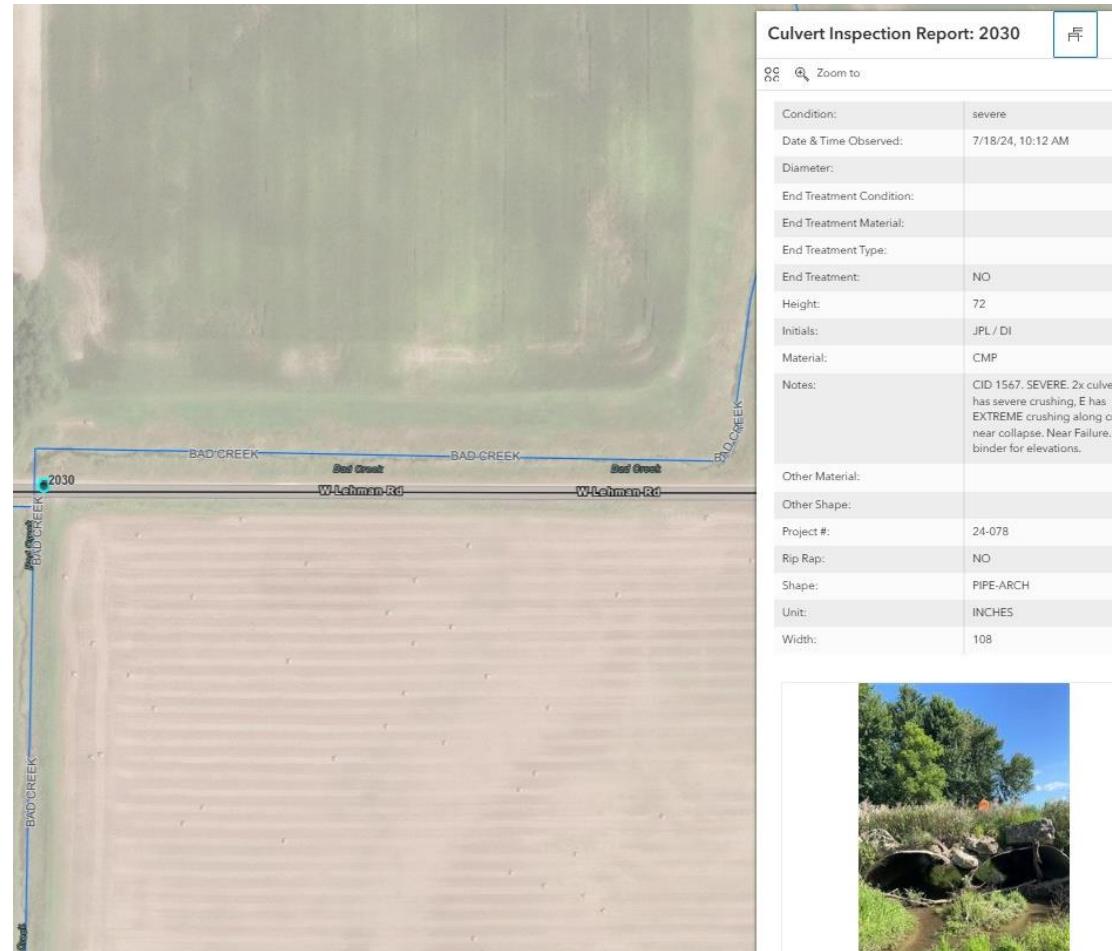
# Implementation strategies

- In-house crews
- As-needed contractors & consultants



# Inventory data prevented unnecessary closure on Lehman Road

- Historical photos confirmed stability
- Reduced load; road remained open
- Decision support using inventory



# Townships used prepared reports to guide decisions

- Report was ready, available for township use in decision-making

## (1567) Bad Creek and W. Lehman Road Crossing

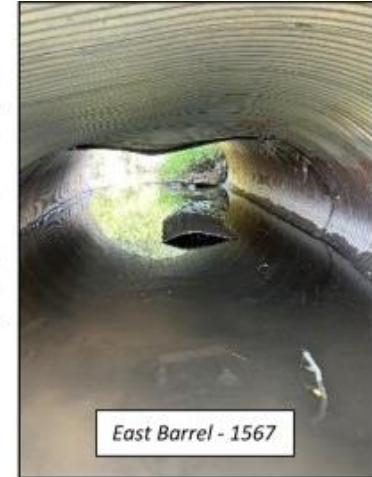
The Bad Creek flows from south to north before crossing W. Lehman Road via a double culvert with heights of 72 inches and widths of 108 inches. Both culverts are in poor condition due to the severe joint separation and deflection upwards of 2 feet. The east barrel is experiencing crushing from the top and buckling along the invert. This failure is causing large amounts of infiltration and base material exposed, resulting in a culvert rating of severe. The west barrel also has severe crushing with high stress on joints and a small amount of separation in the middle. There is little corrosion, some localized pitting and general rust. Both culverts are near failure and should be replaced.

### **Recommendation:**

- Full-Replacement

### **Cost analysis:**

- \$275,000 (see attached)



# Grange Road responded faster because inventory data already existed

- Emergency washout; replaced in 60 days
- Inventory enabled immediate design basis



# The road was reopened in 60 days using existing inventory data

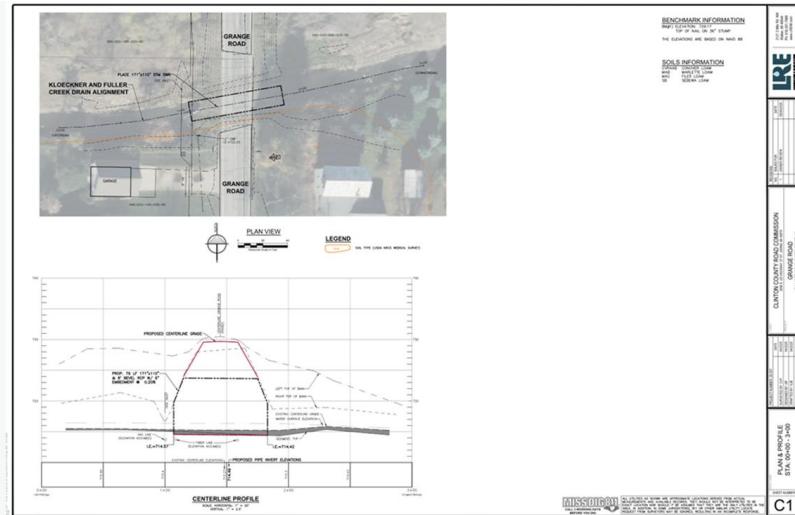
4/3/25 – Culvert washed out during rainstorm

4/5/25 – Sizing confirmed & requested material quotes

5/12/25 – CMP replacement delivered

6/1/25 – Road open to traffic

\$190k total



## **CCRC Grange Rd Emergency culvert replacement video**

Click to play video

## **CCRC Dexter Trail over Muskrat Creek replacement video**

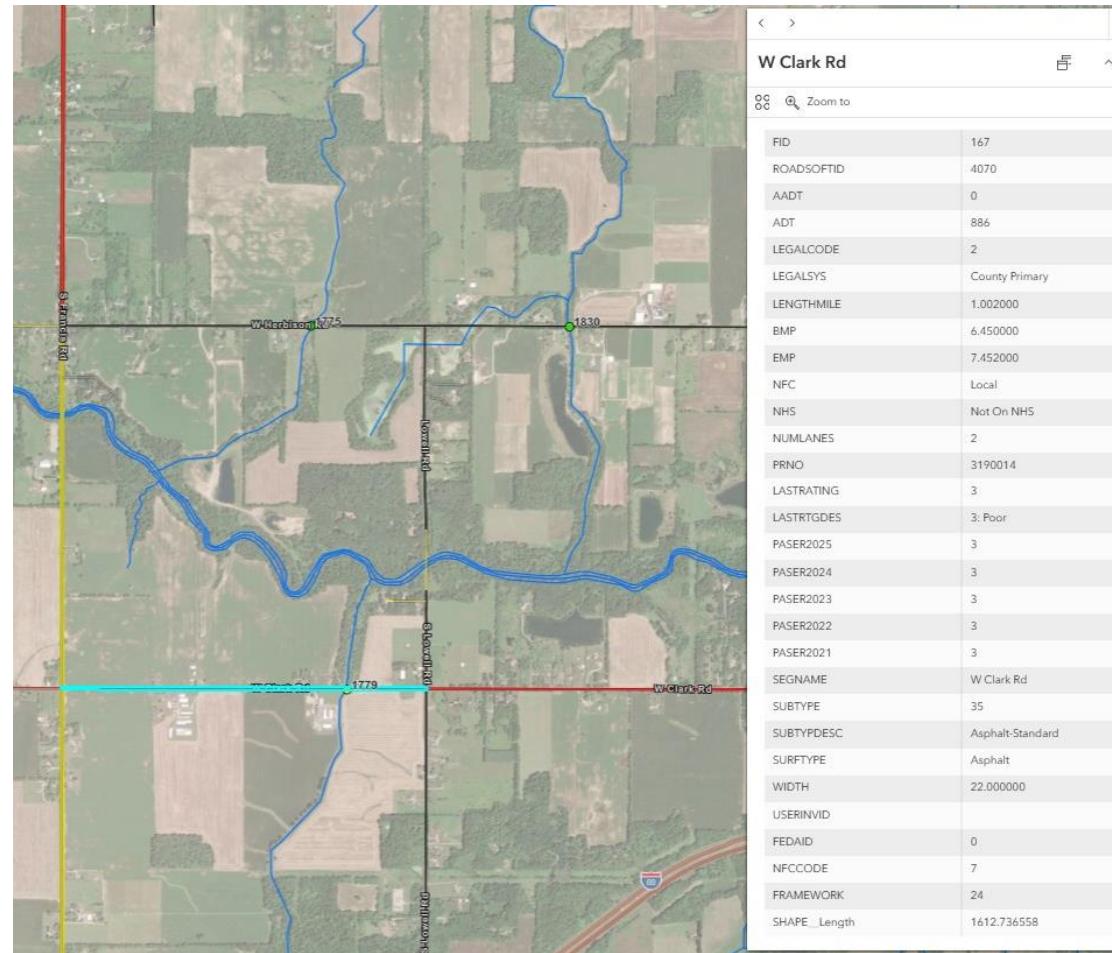
Click to play video

# **CULVERT DATA NOW SUPPORTS BROADER ASSET MANAGEMENT EFFORTS**

Assessment data as a foundation for integrated asset management

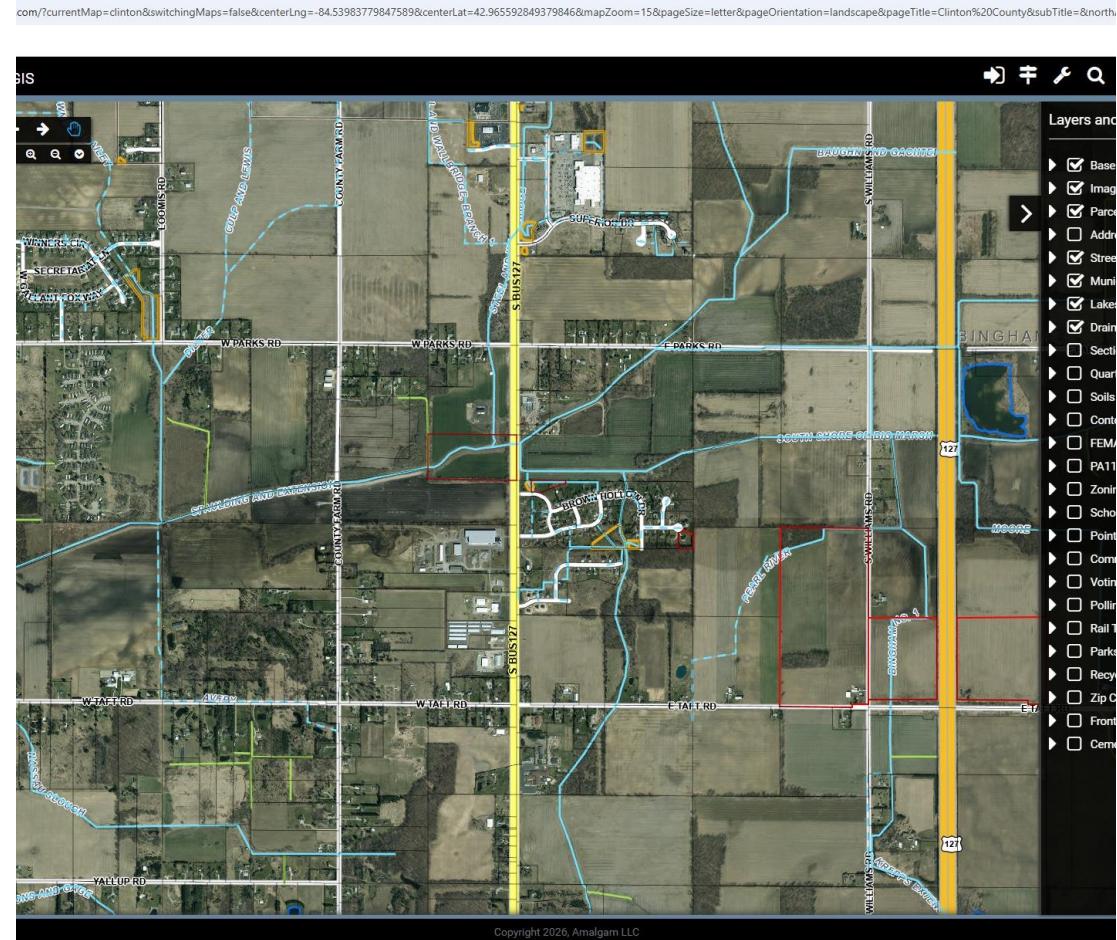
# Combining culvert, bridge, and road data improves prioritization

- Import MiBRIDGE data
- Poor culvert + poor road = highest priority
- Efficient capital planning



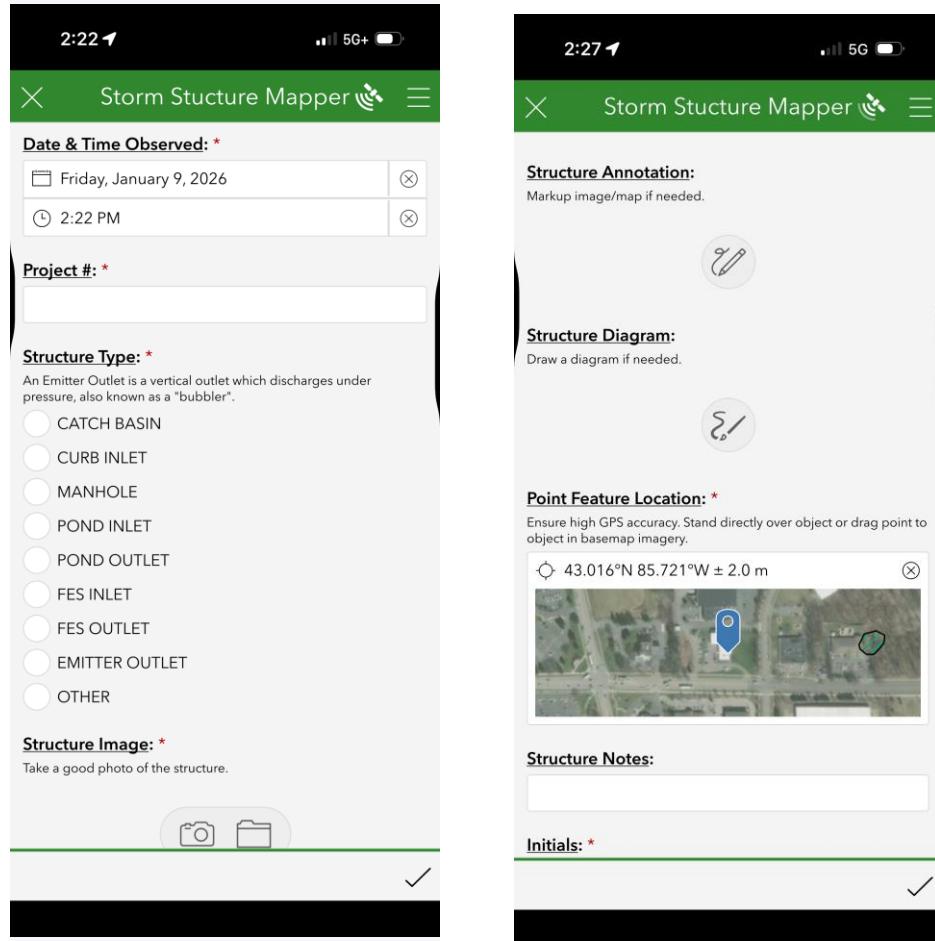
# A shared GIS platform improves coordination across the county

- Immediate access to shared layers via ArcGIS
- ROW, parcels, drains, FEMA, soils



# The same GIS framework supports storm structures and MS4 needs

- CB inspection, GPS, photos, documentation
- Supports MS4 permit requirements



2:22 5G

Storm Structure Mapper

Date & Time Observed: \*

Friday, January 9, 2026

2:22 PM

Project #: \*

Structure Type: \*

An Emitter Outlet is a vertical outlet which discharges under pressure, also known as a "bubbler".

CATCH BASIN

CURB INLET

MANHOLE

POND INLET

POND OUTLET

FES INLET

FES OUTLET

EMMITTER OUTLET

OTHER

Structure Image: \*

Take a good photo of the structure.

2:27 5G

Storm Structure Mapper

Structure Annotation:

Markup image/map if needed.

Structure Diagram:

Draw a diagram if needed.

Point Feature Location: \*

Ensure high GPS accuracy. Stand directly over object or drag point to object in basemap imagery.

43.016°N 85.721°W ± 2.0 m

Structure Notes:

Initials: \*

# Proactive data collection prevents reactive failures

- Proactive data prevents reactive failures
- [Link to CCRC ArcGIS Site](#)



# Culvert replacement funding strategies

- Consider potential non-governmental organization partners in your area for both inventory and implementation
- Nonprofits may have access to different grant sources or private funding to protect cold water streams, facilitate fish passage, restore watersheds or address water quality and temperature concerns
- May be considered local match



Conservation Resource Alliance